

**Minutes of the second meeting of the National Executive Committee of Pradhan Mantri Krishi Sinchayee Yojana (PMKSY) held on 19<sup>th</sup> February, 2016 in NITI Aayog under the Chairmanship of Vice Chairman, NITI Aayog**

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The second meeting of the National Executive Committee (NEC) of Pradhan Mantri Krishi Sinchayee Yojana (PMKSY) was held on 19<sup>th</sup> February, 2016 in NITI Aayog under the Chairmanship of Vice Chairman, NITI Aayog. The List of participants is enclosed.

2. The Vice Chairman, NITI Aayog welcomed all the participants and invited the Joint Secretary, Department of Agriculture, Cooperation and Farmers Welfare (DAC&FW) and Member-Secretary, NEC to put forth agenda wise issues and make a presentation on the same before the committee for deliberations. The Joint Secretary (DAC&FW) and Member Secretary (NEC) made a presentation on the status of implementation of PMKSY and other issues based on the agenda notes.

3. While reviewing the action taken on the decisions of the first meeting of the NEC, the Chairman observed that the Committee for developing Roadmap of PMKSY should discuss the issue of simplification in guidelines and procedures for release of funds for major and medium irrigation projects under AIBP with the Ministry of Water Resources, River Development & Ganga Rejuvenation (MoWR,RD&GR) and finalize the same at the earliest.

4. As regards the decisions taken in the meeting held in the PMO on 13.1.2016, the Chairman observed that the detailed district-wise action plan be prepared in a booklet form in a specific timeframe so as to enable effective implementation and monitoring of PMKSY. He also observed that there was need for clarity in operational guidelines and improving the institutional coordination, both at the National and the State levels for effective implementation of PMKSY. He further advised that NITI Aayog would work out the frame-work of appropriate institutional mechanism under PMKSY within one month and assigned this task to a group headed by the Additional Secretary (KIH). The framework would form part of the operational guidelines for the programme.

5. The Chairman also emphasized upon the need for effective use of Doordarshan/ Media channels for telecasting the efficacy of the programme. All concerned Ministries/Departments should initiate this activity by telecasting success stories and interviews of the concerned Secretaries. They should also pursue with the States to record interviews of farmers for telecast. Kisan channel of Doordarshan may be useful for such telecasts.

6. Additional Chief Secretary, Irrigation Department, Government of Uttar Pradesh, observed that the expectations from PMKSY were much higher as compared to financial provisions made. He apprehended that, unless substantial resources were provided for the programme implementation, it may prove to be counter-productive as fulfillment of the aspirations of the people would not be achieved. He also observed that the general funding pattern of 60:40 (Centre:States) for national projects may be re-viewed as these projects required higher central share considering the national priorities. He requested for a special package for Bundelkhand region under the PMKSY. He also observed that in view of the new land acquisition policy, the recommended benefit-cost ratio for AIBP projects may not be feasible and required

revision. The Vice Chairman, NITI Aayog observed that the funding pattern of Centrally Sponsored Schemes (CSSs) had been approved by the Union Government after due consultation with the States. The 14<sup>th</sup> Finance Commission has recommended higher devolution (42%) to the States from the divisible pool of resources. The enhanced fund flow due to the acceptance of the 14<sup>th</sup> Finance Commission recommendations may be utilized by the States also for irrigation projects.

7. While responding to the progress under AIBP and *Har Khet Ko Pani*, the Secretary, Ministry of Water Resources, River Development and Ganga Rejuvenation mentioned that the financial progress reported in the presentation was on the lower side and the latest position of fund release would be submitted to the DAC&FW soon. In so far as the enhanced amount at RE stage is concerned, he observed that the amount has been conveyed recently and his ministry was making all efforts for getting the fund released to the States.

8. The progress on preparation of District Irrigation Plans (DIPs) was also discussed and the JS (DAC&FW) informed the committee that, initially, his department had proposed a target of 100 DIPs for the current financial year. However, the Principal Secretary to Hon'ble PM had desired during his review of the programme in January, 2016 that efforts be made to complete DIPs for all districts by March, 2016 itself. It was brought to the notice of the committee that the DAC&FW had accordingly released the money for preparation of DIPs for all districts to the States. The Vice Chairman, NITI Aayog wanted to know the timeframe by which all the DIPs would be prepared. The Secretary (DAC&FW) intervened at the juncture and said that although it was planned to be completed by March, 2017, yet efforts would be made to complete the task by September, 2016 in the changed scenario.

9. The fund released by the DAC&FW and its utilization was discussed. It was mentioned by JS (DAC&FW) that despite the funds being released in the month of September, 2015, several States had not yet provisioned their share and had also not released the funds to the Nodal Agency/Department for implementation, as a result, the progress was not as expected. The CEO, NITI Aayog observed that this was primarily an internal issue which the States would have to address. He advised that the concerned nodal agency in the State should take the responsibility of arranging corresponding State share and ensure timely availability of funds to the implementing agencies. He further advised that the letters issued by the central Ministries/ Departments for sanction of projects and release of funds under PMKSY be shared with NITI Aayog and the nodal department for PMKSY, both at the National and the State level, to facilitate timely monitoring of project implementation.

10. As regards the Management Information System (MIS), the Chairman observed that the online MIS for PMKSY should be made operational at the earliest. The web service and the issue of compatibility on units of reporting need to be sorted out within a week's time. Proper arrangements need to be made to assist the States in uploading required information timely on the MIS. The Secretary, DoLR informed that uploading of the information on Bhuvan Platform was being undertaken under the IWMP. The CEOs of SLNAs were coordinating this activity. The Secretary, DoLR further stated that the services of CEOs, SLNAs may be availed to assist implementing agencies in uploading of information on the MIS and geo-tagging of structural interventions of PMKSY.

11. The Chairman advised that all the departments should take immediate steps for uploading of information on the MIS by the State Agencies. The MoWR, RD&GR should ensure that the progress under AIBP and *Har Khet Ko Pani* is updated in the MIS at the earliest. The MIS of PMKSY needs to be made real-time. The Chairman also desired that the monitoring of PMKSY be coordinated by NITI Aayog, till the time a formal institutional mechanism for the purpose is put in place.

12. The Joint Secretary, MGNREGA informed that 46 work items of MGNREGS had been identified for monitoring under PMKSY and the web service for consolidated MIS reporting through PMKSY portal would be operational within a week's time. She also informed that all efforts were being made for geo-tagging of MGNREGS interventions/ assets from 1<sup>st</sup> April, 2016. The Chairman desired that all assets created under PMKSY should be geo-tagged from 1<sup>st</sup> April, 2016 and, accordingly, necessary steps may be taken by the central Ministries/ Departments implementing PMKSY.

13. The Secretary, DoLR made a presentation on the status of implementation of IWMP and various implementation issues. He stated that there was a large liability for completion of already approved projects under IWMP. For the year 2016-17, the budget provision had been kept at Rs. 1,500 crore which was lower than the amount approved by the CCEA. The Secretary, DoLR further informed that IWMP is implemented in a phased manner and the financial requirement in a year depends on the stages of implementation of the on-going projects. Ideally, the fund requirement in work phase i.e. in the 3<sup>rd</sup>/4<sup>th</sup> year of the project is higher as compared to that in the remaining years. In view of this, the Secretary, DoLR suggested for more allocation of funds under IWMP during the years 2016-17 to 2017-18 instead of higher allocation in the 4<sup>th</sup> and 5<sup>th</sup> year of PMKSY (i.e. 2018-19 and 2019-20). The Joint Secretary (DAC&FW) stated that there were two major activities under IWMP. One was related to soil and water conservation which is directly concerned with PMKSY and the other was on livelihood support activities. As per the operational guidelines, funds for the PMKSY can be used only for the items covered under the District Irrigation Plans (DIPs). Since, livelihood activities do not relate to creation of irrigation source or drought proofing, they may not be made part of DIPs. Therefore, the operational guidelines will require amendment to this extent and, at the same time, the livelihood activities have got to be executed only in the approved IWMP Watersheds, where work is in progress as per approved Annual Action Plans drawn from the DIPs.

14. During the discussion on exploring additional resource generation through equity bonds to be raised by NABARD for completion of priority irrigation projects, it was observed that funds are required to be raised at a lower rate of interest and loan is required to be provided to the States with a longer repayment period. The General Manager, NABARD informed that funds are made available for water sector infrastructure through RIDF with repayment period of 5 years. He further suggested that the repayment period in respect of PMKSY can be extended to 10-15 years so as to encourage the States for availing the resources. He also suggested that cooperatives can be linked for credit support to PMKSY interventions with interest at sub-market rates.

15. While responding to the institutional coordination at the national level, Member (Agriculture), NITI Aayog observed that there was an immediate need for identifying a single point contact for monitoring in each of the central Ministries/ Departments implementing the PMKSY. He advised that a dedicated single cell for PMKSY with representatives of all the implementing Ministries/Departments was

required to be set up in the DAC&FW so as to improve the coordination. The Vice Chairman, NITI Aayog advised that a core team headed by the Additional Secretary (Knowledge and Innovation Hub), NITI Aayog, may revisit the operational draft guidelines on proper institutional arrangements for the PMKSY and also operational procedures for day-to-day functioning of the programme.

16. The Adviser (PMKSY), NITI Aayog made a presentation on the draft roadmap for PMKSY highlighting the gap between the irrigation potential created and utilized. He informed that project prioritization had been placed at the core of the road map. Details of projects prioritized for implementation during the period 2015-16 to 2019-20 were also presented. The Additional Secretary (Knowledge and Innovation Hub), NITI Aayog, expressed the need to accord highest priority to projects under Command Area Development & Water Management (CAD&WM) in order to utilize the already created potential (varying between 40 lakh to 70 lakh ha). The Additional Chief Secretary, Irrigation Department, Government of Uttar Pradesh, observed that absence of CAD&WM projects was not the only reason for the gap between Irrigation Potential Created (IPC) and Irrigation Potential Utilized (IPU); there were many other factors which required analysis. The Chairman advised that the area expected to be covered under assured irrigation with CAD&WM projects and the funds required for completion of these projects may be re-assessed and affirmed soon. The Secretary, MoWR, RD&GR informed that the CWC had been assigned to re-assess the existing status of all the pending irrigation projects and the actual fund requirement for their completion.

17. Based on the deliberations, following decisions were taken in the meeting:-

(i) The Committee constituted to prepare the Roadmap for PMKSY may also recommend simplification in guidelines and procedures for release of funds in respect of two major components of PMKSY i.e. AIBP (major and medium irrigation including national projects) and *Har Khet Ko Pani* in consultation with the Ministry of Water Resources, River Development & Ganga Rejuvenation.

Action: NITI Aayog, MoWR, RD&GR

(ii) NABARD to work out the modalities for funding through RIDF with a long term repayment period for PMKSY in consultation with DEA, NITI Aayog, DAC&FW and MoWR, RD&GR.

Action: NABARD, NITI Aayog, DAC&FW, DEA, MoWR, RD&GR

(iii) Projects under Command Area Development & Water Management (CAD&WM) are required to be accorded the highest priority in order to fully utilize the already created irrigation potential. The details of such CAD&WM projects, including area expected to be covered under irrigation with completion of these CAD&WM projects, and funds required for completion of these projects may be re-assessed by the MoWR, RD&GR and submitted to NITI Aayog within two weeks. These details were urgently required for finalizing the project prioritization and the road-map for PMKSY.

Action: MoWR, RD&GR

(iv) The action plan for the financial year 2016-17 for all major interventions of various components of PMKSY be finalized based on the budget allocation by 31<sup>st</sup> March, 2016. The detailed district wise action plan in a booklet form, based on the approved District/State Irrigation Plans and annual action plans of State

Level Sanctioning Committees (SLSCs) to be finalized in the first quarter of the financial year 2016-17.

Action: DAC&FW

- (v) Mechanism of reporting additional productivity with created irrigation sources to be developed in the MIS of all programme components.

Action: NITI Aayog, MoWR,RD&GR; DoRD; DAC&FW; DoLR

- (vi) All assets created under PMKSY are to be geo-tagged on the Bhuvan Platform. Geo tagging needs to be initiated immediately, latest by 1<sup>st</sup> April, 2016. Handholding to facilitate use of app based tools for uploading of images and information may be provided to the States. Chief Executive Officer (CEO), SLNA under IWMP may be assigned the responsibility for facilitating the task at the State level.

Action: DAC&FW, DoLR, DoRD, MoWR,RD&GR

- (vii) All the programme implementing Ministries/Departments need to ensure that the web service link with the consolidated reporting format are established within one week's time and the information are uploaded in the existing MIS of the respective programme components.

Action: DAC&FW, DoLR, DoRD, MoWR,RD&GR

- (viii) All programme Ministries/ Departments need to endorse a copy of the sanction/ release letters for the programme components of PMKSY to NITI Aayog and the Department of Agriculture, Cooperation & Farmers Welfare, being the nodal department at the National Level. A set of these communications may also be shared with the State Level Nodal Department for PMKSY.

Action: DAC&FW, DoLR, DoRD, MoWR,RD&GR

- (ix) Doordarshan/ Media/ Kisan Channel need to be effectively used in the programme implementation. It can be started with telecast of success stories and interviews of the Secretaries of the concerned Departments/ Ministries. The State Governments may also be requested to record interviews of some farmers for telecast.

Action: DAC&FW, DoLR, DoRD, MoWR,RD&GR

- (x) The Ministry of Water Resource, River Development & Ganga Rejuvenation to provide the updated information on release of funds and to ensure that the enhanced allocation at the RE stage are effectively used in programme implementation.

Action: MoWR,RD&GR

- (xi) Preparation of District Irrigation Plans for all districts to be taken up immediately. At least 150 district irrigation plans (DIPs) to be finalized by March, 2016 and the remaining DIPs by September, 2016.

Action: DAC&FW

- (xii) Draft operational guidelines for institutional coordination under PMKSY, both at the National and the State Level, may be prepared by a core team under the supervision of Additional Secretary (Knowledge & Innovation Hub), NITI Aayog.

Action: NITI Aayog

(xiii) A dedicated PMKSY cell may be established by DAC&FW. Nomination of one nodal officer from each participating Department/ Ministry and NITI Aayog to represent as members of the cell may be communicated to the DAC&FW.

Action: NITI Aayog, DoLR, DoRD, MoWR, RD&GR, DAC&FW

(xiv) The overall monitoring work of the programme at the Central Government level will be done by NITI Aayog for which additional manpower would be made available.

Action: NITI Aayog

(xv) Operational guidelines are required to be amended so that the funds meant for livelihood activities under IWMP are released as per the approved watershed projects even if it is not part of the DIPs. However, livelihood activities shall be taken up only in the watersheds which are part of Annual Action Plans duly approved by SLSC.

Action: DAC&FW, DoLR

The meeting concluded with a vote of thanks to the Chair and all the participants.

**LIST OF PARTICIPANTS WHO ATTENDED THE SECOND MEETING OF THE NATIONAL EXECUTIVE COMMITTEE (NEC) OF PRADHAN MANTRI KRISHI SINCHAYEE YOJANA (PMKSY) HELD ON 19.2.2016 AT 11.30 AM IN NITI AAYOG UNDER THE CHAIRMANSHIP OF VICE CHAIRMAN, NITI AAYOG**

S.No	Name and Designation
1.	Dr. Arvind Panagariya, Vice Chairman, NITI Aayog
2.	Prof. Ramesh Chand , Member (Agriculture), NITI Aayog
3.	Shri Amitabh Kant, Chief Executive Officer, NITI Aayog
4.	Shri Shashi Shekhar, Secretary MoWR, RD&GR
5.	Shri Vijay Madan, Secretary Department of Land Resources
6.	Shri S.K. Pattanayak, Secretary , DAC&FW
7.	Shri Y.S Malik, Additional Secretary, NITI Aayog
8.	Shri Deepak Singhal, Additional Chief Secretary, Irrigation Department, Government of Uttar Pradesh
9.	Shri A.K Mohanty, GM, NABARD, New Delhi
10.	Dr. S.K Malhotra, Agriculture Commissioner, DAC&FW
11.	Smt. Aparajita Sarangi, Joint Secretary, MoRD
12.	Shri Santosh Saroj, Joint Secretary, Ministry of Commerce
13.	Shri. R.B Sinha, Joint Secretary, DAC&FW
14.	Ms. Tapasya Nair, Deputy Secretary, O/o Vice Chairman
15.	Shri Vikas Deshmukh, Commissioner(Agriculture) Maharashtra
16.	Shri Gyan Singh, Addl. Director, Agriculture, Krishi Bhawan, Lucknow, UP
17.	Shri P Venkat Raju, Scientist, ISRO
18.	Shri Ketav Mehta, Quality Council of India (QCI)
19.	Ms. Puja Jain, QCI
20.	Shri Karan Narang, QCI
21.	Shri Abhishek Ahuja, QCI
22.	Shri S.M. Sahai, Director, MoTA
23.	Shri K.B. Ramakrishnan, Chief Engineer, Tamil Nadu Agriculture Engineering Department
24.	Shri Mohan Lal
25.	Shri N.K. Sinha, Director (PF-II) DoE, Ministry of Finance
26.	Shri R.N. Jindal, Dir (s), NRLD, MoRD.
27.	Ms Mercy Epao, Dir, M/o DoNER
28.	Shri S.V Singh, Director ,M/o UD
29.	Shri B. Rath, Addl. Commissioner, DAC&FW
30.	Shri Dhruna Kumar Singh, Director (RE)
31.	Smt. Rashmi Sharma
32.	Er. GR Zaifer, M/o Drinking Water and Sanitation
33.	Dr. Ashok Kumar Jain, Advisor, NITI Aayog
34.	Smt. Alka Tiwari, Advisor, NITI Aayog
35.	Shri K.P.Pandey, Executive Engineer, Uttar Pradesh Irrigation Department
36.	Shri O.P. Srivastava, Chief Engineet, Uttar Pradesh Irrigation Department
37.	Shri C.K. Verma, Engg. Chief & Head of Deptt. Irrigation, UP
38.	Shri P.K. Srivastava, Chief Engineer, SARYU-I, Faridabad, UP Irrigation Dept.
39.	Shri V.K. Singh, Chief Engineer, SARYU-II Gunra, UP Irrigation Dept.
40.	Shri V.K. Gupta, CE, Project-BETWA, Jhansi, UP Irrigation Dept.
41.	Shri J.P Mishra ,Adviser(Agriculture) NITI Aayog
42.	Shri Alok Kumar, Advisor, NITI Aayog
43.	Shri Jitender Kumar, Advisor, (NRE), NITI Aayog
44.	Shri Avinash Mishra, Joint Advisor, NITI Aayog
45.	Shri A.Muralidharan, Deputy Adviser, NITI Aayog.

